Accountancy Functions (Consolidation) Bill

Bill No. 29/2022.

Read the first time on 3 October 2022.

A BILL

intitule d

An Act to amend the Accounting and Corporate Regulatory Authority Act 2004, the Accountants Act 2004 and the Accounting Standards Act 2007, to repeal the Singapore Accountancy Commission Act 2013 and to make consequential and related amendments to certain other Acts.

Be it enacted by the President with the advice and consent of the Parliament of Singapore, as follows:

Short title and commencement

1. This Act is the Accountancy Functions (Consolidation) Act 2022 and comes into operation on a date that the Minister appoints by notification in the *Gazette*.

PART 1

AMENDMENT OF ACCOUNTING AND CORPORATE REGULATORY AUTHORITY ACT 2004

Amendment of section 2

Section 2(1) of the Accounting and Corporate Regulatory
 Authority Act 2004 is amended —

(*a*) by inserting, immediately after the definition of "Chairperson", the following definition:

""chartered accountant" means a person registered or deemed to be registered as a Chartered Accountant of Singapore under Part 6B;"; and

(b) by inserting, immediately after the definition of "member", the following definition:

""public accountant" means a person who is registered or deemed to be registered in accordance with the Accountants Act 2004 as a public accountant;".

Amendment of section 6

3. Section 6 of the Accounting and Corporate Regulatory Authority Act 2004 is amended —

- (*a*) by deleting paragraph (*b*) of subsection (1) and substituting the following paragraph:
 - "(b) to report and make recommendations to, and advise the Government on, matters relating to —

•

15

5

20

3

- (i) the registration and regulation of entities business and public accountants; and
- (ii) the growth and development of the accountancy sector and its related fields in Singapore;";
- (b) by inserting, immediately after paragraph (c) of subsection (1), the following paragraphs:
 - "(ca) to oversee the strategic direction for, and promote, facilitate and assist in, the growth and development of the accountancy sector and its related fields in Singapore;
 - (cb) to develop, provide for or administer, or facilitate collaborate or on the development, provision or administration 15 programmes, qualifications, of. specialisations certifications. and continuing professional developments relating to the accountancy sector and its related fields in Singapore;
 - (cc) to promote, develop, improve or maintain, facilitate or collaborate the or on promotion, development, improvement or maintenance of, competencies, expertise professional standards in and the accountancy sector and its related fields in Singapore;";
- immediately after paragraph (c) by inserting, of (*e*) subsection (1), the following paragraphs:
 - "(ea) to promote, facilitate or collaborate on 30 research and development activities for the advancement of the accountancy sector and its related fields in Singapore;

10

5

20

- 4
- (eb) to develop or manage cooperation and exchange with other persons and organisations, including foreign and international organisations, in respect of matters relating to the accountancy sector and its related fields in Singapore;"; and
- (*d*) by deleting the words "accounting firms and accounting corporations" in subsection (4) and substituting the words "accounting corporations, accounting firms and accounting limited liability partnerships".

Amendment of section 7

4. Section 7 of the Accounting and Corporate Regulatory Authority Act 2004 is amended —

- (a) by inserting, immediately after the word "contracts" in subsection (2)(a), the words ", agreements or arrangements";
- (b) by inserting, immediately after the word "company" in subsection (2)(b), the words ", association, trust or partnership"; and
- (c) by inserting, immediately after subsection (2), the following subsection:

"(2A) Without limiting subsections (1) and (2) but subject to this Act, the powers of the Authority include the power to -

(a) provide for, develop, administer, promote, coordinate, collaborate with any person (within or outside Singapore) on, or facilitate, the training, development, education, examination, assessment and certification of persons practising, or desiring to practise, in the accountancy sector and its related fields in Singapore;

10

5

15

20

30

- (b) provide for, administer, collaborate with any person (within or outside Singapore) on or facilitate the accreditation of any body, programme or qualification in connection with any programme, qualification, certification, specialisation or continuing professional development relating to the accountancy sector and its related fields in Singapore; and
- (c) establish and administer funds in support 10 of, to promote the growth and development of, for the advancement of competencies, expertise and professional standards in, and for the conduct and development of relating to, the accountancy research 15 sector and its related fields in Singapore.".

5

Amendment of section 11

5. Section 11 of the Accounting and Corporate Regulatory Authority Act 2004 is amended —

- (a) by inserting, immediately after the words "employee of the 20 Authority" in subsection (1), the words ", any member of a committee of the Authority";
- (b) by deleting the words "nor any of its members, officers or employees" in subsection (2) and substituting the words ", any of its members, officers or employees nor any member of a committee of the Authority": and
- (c) by inserting, immediately after the word "employee" in subsection (2), the words "or member of a committee of the Authority".

Repeal of section 15

6. Section 15 of the Accounting and Corporate Regulatory Authority Act 2004 is repealed.

30

New Part 6AA

5

10

15

20

25

30

7. The Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after section 25, the following Part:

"PART 6AA

TRANSFER OF SINGAPORE ACCOUNTANCY COMMISSION UNDERTAKINGS

Interpretation of this Part

25A. In this Part, unless the context otherwise requires —

"asset", in relation to the transferor, means property of any kind (whether tangible or intangible, whether arising from, accruing under, created or evidenced by or the subject of, an instrument or otherwise and whether actual or contingent) of the transferor on the eve of the transfer date and includes, without limitation, any —

- (*a*) legal or equitable interest in real or personal property;
- (b) chose in action;
- (c) security;
- (d) money;
 - (e) intellectual property;
 - (f) infrastructure, plant and equipment;
 - (g) records and information (including data) in any form; and

<i>(h)</i>	right;

- "Commission" or "Singapore Accountancy Commission" means the Singapore Accountancy Commission established under the Singapore Accountancy Commission Act 2013;
- "liability", in relation to the transferor, means any liability, duty or obligation (whether actual or contingent, liquidated or unliquidated, and whether owed alone or

jointly, or jointly and severally, with any other person) of the transferor on the eve of the transfer date;

- "records", in relation to the transferor, means registers, papers, documents, minutes, receipts, books of account and other records, however compiled, recorded or stored, of the transferor existing on the eve of the transfer date;
- "right", in relation to the transferor, means any right, power, privilege or immunity of the transferor on the eve of the transfer date;
- "transfer date" means a date specified by the Minister by order in the *Gazette* for the purposes of this Part;
- "transferor" means the Singapore Accountancy Commission;
- "transferring employee" means any individual who, on the eve of the transfer date, is an employee of the transferor.

Transfer of undertakings to Authority

25B.—(1) On the transfer date, all assets and liabilities of the transferror are transferred to the Authority.

(2) When any assets or liabilities are transferred under ²⁰ subsection (1), the following provisions have effect:

- (a) the assets of the transferor that are the subject of the transfer vest in the Authority by virtue of this section and without the need for any further conveyance, transfer, assignment or assurance;
- (b) the liabilities of the transferor that are the subject of the transfer become by virtue of this section the liabilities of the Authority;
- (c) all legal or other proceedings relating to those assets or liabilities that are started before the transfer date by or against the transferor or a predecessor of the transferor and pending immediately before that date

25

30

5

10

are taken to be proceedings pending by or against the Authority;

- (*d*) any legal or other proceedings relating to those assets or liabilities which could have been started immediately before the transfer date by or against the transferor or a predecessor of the transferor may be started by or against the Authority;
- (e) a judgment or an order of a court or other tribunal obtained before the transfer date by or against the transferor or a predecessor of the transferor relating to those assets or liabilities may be enforced by or against the Authority;
- (*f*) any document relating to legal or other proceedings relating to those assets or liabilities that has been served on or by the transferor or a predecessor of the transferor before the transfer date is taken, where appropriate, to have been served on or by the Authority;
- (g) any act, matter or thing done or omitted to be done before the transfer date in relation to those assets or liabilities by, to or in respect of the transferor or a predecessor of the transferor is (to the extent to which that act, matter or thing has any force or effect) taken to have been done or omitted to have been done by, to or in respect of the Authority;
- (h) a reference in any written law, in any instrument made under any Act, in any contract, agreement, arrangement or undertaking, or in any document of any kind to the transferor or a predecessor of the transferor, to the extent to which the reference relates to those assets or liabilities, is taken to be, or includes, a reference to the Authority.

5

10

15

20

25

- (3) The operation of this section does not
 - (a) constitute a breach of, or default under, an Act or other law, or otherwise a civil wrong or criminal wrong;
 - (b) constitute a breach of duty of confidence (whether 5 arising by contract, in equity, by custom or in any other way);
 - (c) constitute a breach of any contractual provision prohibiting, restricting or regulating the assignment or transfer of assets or liabilities or the disclosure of 10 any information;
 - (d) terminate an agreement or obligation, or fulfil any condition that allows a person to terminate any agreement or obligation, or give rise to any right or remedy in respect of any agreement or obligation;
- 15

20

- (e) cause any contract or other instrument to be void or otherwise unenforceable;
- (*f*) frustrate any contract;
- (g) release a surety or other obligor or obligee wholly or in part from an obligation; or
- (*h*) constitute an event of breach of, or default under, any contract or other instrument.

(4) No attornment to the Authority by a lessee from the transferor is required for the purpose of this section.

Transferring employees to Authority

25C.—(1) On the transfer date, every transferring employee —

- (a) stops being an employee of the transferor; and
- (b) is each transferred to the service, and becomes an employee, of the Authority on terms no less ³⁰ favourable than those enjoyed by the employee on the eve of the transfer date.

- (2) The transfer of a transferring employee to the Authority
 - (a) does not interrupt continuity of service;
 - (b) does not constitute a retrenchment or redundancy; and
 - (c) does not entitle any employee so transferred to any payment or other benefit merely because he or she stops being employed by the transferor.

(3) A certificate purporting to be signed by the Minister certifying that an individual named in the certificate was, with effect from the transfer date, employed by virtue of this section by the Authority, is admissible in evidence in any proceedings as evidence of the matters stated in it.

(4) Nothing in this section prevents —

- (*a*) any of the terms and conditions of employment of an individual transferred under this section from being altered by or under any law, award or agreement with effect from any time after the transfer date; or
- (b) an individual transferred under this section from resigning from the Authority at any time after the transfer date, in accordance with the terms and conditions of his or her employment then applicable.

(5) To avoid doubt, section 18A of the Employment Act 1968 does not apply to the transfer under this Part of any transferring employee to the Authority.

General preservation of employment terms, etc.

25D.—(1) The service with the Authority of an employee transferred under section 25C (called in this section a transferred employee) must be regarded for all purposes as having been continuous with the service of the employee with the transferor immediately before the transfer date.

- (2) On the transfer date
 - (*a*) a transferred employee retains all accrued rights as if employment with the Authority were a continuation of employment with the transferor;

10

5

20

15

30

- (b) the liabilities of the transferor relating to the transferred employee's accrued rights to leave and superannuation become the liabilities of the Authority; and
- (c) a reference to the transferor in the contract of employment that had effect in relation to the transferred employee immediately before the transfer date is taken to be, or includes, a reference to the Authority.

(3) For any conduct of a transferred employee when he or she ¹⁰ was employed by the transferor which would have rendered the employee liable to be reprimanded, reduced in rank, retired, dismissed or punished by the transferor, the Authority may —

- (a) start any disciplinary proceedings against the employee;
- (b) carry on and complete any disciplinary proceedings started by the transferor against the transferred employee if those proceedings were pending on the eve of the transfer date; and
- (c) reprimand, reduce in rank, retire, dismiss or otherwise 20 punish a transferred employee, as if the employee were not transferred.

(4) Where, on the eve of the transfer date, any matter about the conduct of a transferred employee during his or her employment with the transferor —

- (a) was in the course of being heard or investigated by a committee of the transferor acting under due authority; or
- (b) had been heard or investigated by a committee of the transferor acting under due authority but no order, ruling or direction had been made,

that committee must complete the hearing or investigation and make any order, ruling or direction that it could have made under the authority vested in it before that date, and that order, ruling or

11

25

30

15

direction is to be regarded as an order, a ruling or a direction of the Authority.

(5) Until such time as conditions of employment are drawn up by the Authority for a transferred employee, the transferred employee is to be regarded as being employed by the Authority on the same conditions of his or her employment with the transferor on the eve of the transfer date.

(6) Any condition of employment relating to the length of service with the Authority must recognise the length of service of the employee so transferred while in the employment of the transferor (including any previous service of the employee taken to be service with the transferor) to be service with the Authority.

Transfer of records

25E. On the transfer date, every record, or part of any record, of the transferor that relates to the following becomes the record of the Authority:

- (a) any asset or liability transferred to the Authority under section 25B;
- (b) any transferring employee.

Confirmation of transfer

25F.—(1) If any dispute arises —

- (*a*) as to whether an asset or a liability, or a record, is transferred under section 25B or 25E; or
- (*b*) as to whether any, or any part of any, contract or document relates to an asset or a liability, or a record, transferred under section 25B or 25E,

the Minister for Finance may determine the matter and is to provide the concerned parties with written notice of that determination.

10

5

20

15

30

(2) The determination of the Minister for Finance under subsection (1) is final and binding on the transferor and the Authority.".

New Part 6B

8. The Accounting and Corporate Regulatory Authority Act 2004 is 5 amended by inserting, immediately after section 35, the following Part:

"PART 6B

CHARTERED ACCOUNTANTS OF SINGAPORE

Interpretation of this Part

35A.—(1) In this Part —

- "accounting corporation" means a company approved or deemed to be approved as an accounting corporation under the Accountants Act 2004:
- "accounting entity" means a public accountant, 15 an accounting corporation, an accounting firm or an accounting limited liability partnership;
- "accounting firm" means a firm approved or deemed to be approved as an accounting firm under the Accountants Act 2004;
- "accounting limited liability partnership" means a limited liability partnership approved as an accounting limited liability partnership under the Accountants Act 2004;
- "designated entity" means any company, association or body of persons, corporate or unincorporate, specified in 25 the Third Schedule;
- "member", in relation to a designated entity, means a person who is admitted to such membership specified by the designated entity as being required to be held by persons registered or seeking to be registered as chartered accountants under this Part. and "membership" is to be construed accordingly.

10

20

(2) Unless the context otherwise requires, any reference in this Part to a person registered as a chartered accountant is a reference to a person who is registered, or deemed to be registered, as a Chartered Accountant of Singapore by a designated entity under this Part and whose registration is not suspended under this Part.

(3) For the purposes of sections 35C and 35I, any reference to the Minister includes a reference to a Minister of State for his or her Ministry who is authorised by the Minister for the purpose of hearing an appeal under those sections.

Restrictions on use of "Chartered Accountant of Singapore"

35B.—(1) An accounting entity or a person who is registered as a chartered accountant may —

- (*a*) describe itself, himself or herself (as the case may be) as "Chartered Accountant of Singapore"; and
- (b) use the initials "CA (Singapore)" after the entity's or person's name, as the case may be.

(2) A person who is not an accounting entity or a person registered as a chartered accountant may also describe itself as "Chartered Accountant of Singapore" and use the initials "CA (Singapore)" after its name if it is an approved entity.

(3) An individual who is not registered as a chartered accountant, or whose registration as such is suspended, under this Part must not —

- (*a*) practise as, or hold himself or herself out to be, a Chartered Accountant of Singapore; or
- (b) use, verbally or otherwise, in connection with his or her business, employment, profession, description or name (or the name under which he or she carries on business) —
 - (i) the expression "Chartered Accountant of Singapore" or any of its derivatives or abbreviations, in any language;

15

10

5

25

20

- (ii) the initials "CA (Singapore)"; or
- (iii) any word, designation or description, in any language, tending to convey the impression that he or she is a Chartered Accountant of Singapore, or that he or she is qualified or authorised to practise as such.

(4) A person that is not an individual and not an accounting entity or an approved entity must not —

- (a) practise as, or hold itself out to be, a Chartered Accountant of Singapore; or
- (b) use, verbally or otherwise, in connection with its business, profession, description or name (or the name under which it carries on business)
 - (i) the expression "Chartered Accountant of Singapore" or any of its derivatives or ¹⁵ abbreviations, in any language;
 - (ii) the initials "CA (Singapore)"; or
 - (iii) any word, designation or description, in any language, tending to convey the impression that the person is a Chartered Accountant of 20 Singapore, or that it is qualified or authorised to practise as such.
- (5) Any person who
 - (a) contravenes subsection (3) shall be guilty of an offence and shall be liable on conviction
 - (i) to a fine not exceeding \$5,000; and
 - (ii) in the case of a second or subsequent offence, to

 a fine not exceeding \$10,000 or to
 imprisonment for a term not exceeding
 6 months or to both; or
 - (b) contravenes subsection (4) shall be guilty of an offence and shall be liable on conviction
 - (i) to a fine not exceeding \$5,000; and

25

30

5

(ii) in the case of a second or subsequent offence, to a fine not exceeding \$10,000.

(6) In this section, "approved entity" means an entity approved by the Authority under section 35C(2) to describe itself as "Chartered Accountant of Singapore" and use the initials "CA (Singapore)" after its name and whose approval has not ceased under section 35C(3).

Approved entity

35C.—(1) A company or proposed company, a firm or proposed firm, or a limited liability partnership or proposed limited liability partnership (called in this section an entity), which is not an accounting entity, may apply to the Authority for approval to describe itself as "Chartered Accountant of Singapore" and use the initials "CA (Singapore)" after its name.

(2) The Authority may approve an application made under subsection (1) if the following conditions are satisfied:

- (*a*) one of the primary objects of the entity is to provide such accounting services as may be prescribed;
- (b) in the case of an entity that is
 - (i) a company or proposed company the constitution of the company or proposed company provides that at least two-thirds, or any other prescribed proportion, of the directors (including the chairperson) must be chartered accountants, or
 - (A) if the company or proposed company has only one director, that that director must be a chartered accountant; or
 - (B) if the company or proposed company has only 2 directors, that at least one of those directors must be a chartered accountant;
 - (ii) a firm or proposed firm at least two-thirds, or any other prescribed proportion, of the partners are chartered accountants, or if the partnership

10

5

15

25

20

has only 2 partners, at least one of those partners is a chartered accountant; or

- (iii) a limited liability partnership or proposed limited liability partnership — at least two-thirds, or any other prescribed proportion, of the partners are chartered accountants, or if the partnership has only 2 partners, at least one of those partners is a chartered accountant;
- (c) the entity meets any other conditions that may be prescribed.

(3) If any of the conditions mentioned in subsection (2) ceases to be satisfied by the entity, the Authority's approval under subsection (2) automatically ceases.

(4) Subsection (3) does not prevent an entity from making a fresh application under subsection (1) and from being approved
¹⁵ by the Authority under subsection (2) if the entity subsequently meets the conditions of subsection (2) again.

(5) An entity aggrieved by the Authority's refusal to approve an application under subsection (2) may, within 30 days after being informed of the Authority's refusal, appeal to the Minister whose decision is final.

Registration of chartered accountant

35D.—(1) No person, except a designated entity, may register, or renew the registration of, any person as a chartered accountant.

(2) A designated entity may, on the application of any person made in accordance with the membership rules or other requirements of the designated entity, register the person as a chartered accountant if the person —

- (a) has completed, to the satisfaction of the Authority, ³⁰ any professional qualification programme that may be specified by the Authority for the class of persons to which that person belongs;
- (b) is a member of the designated entity;

25

20

5

- (c) satisfies the requirements relating to chartered accountants specified in the membership rules of the designated entity; and
- (d) satisfies any other requirements that may be prescribed.

(3) Subject to subsections (4) and (5), every registration of a member of a designated entity as a chartered accountant under this Act —

- (*a*) is valid for one year, unless the registration ceases or is revoked earlier under this Act; and
- (b) on its expiry and on an application made by the member in accordance with the membership rules of the designated entity, may be renewed by the designated entity for the same period.

(4) A designated entity must not renew the registration of a chartered accountant under subsection (3)(b) if the chartered accountant —

- (a) ceases to be a member of the designated entity;
- (b) does not satisfy any of the requirements relating to chartered accountants specified in the membership rules of the designated entity; or
- (c) does not satisfy any other requirement that may be prescribed.

(5) Without affecting subsection (4), a designated entity must not renew the registration of a chartered accountant under subsection (3)(b) while the chartered accountant's membership in the designated entity is suspended.

(6) Any person, other than a designated entity, that holds himself, herself or itself out as a designated entity, or purports to register, or renew the registration of, any person as a chartered accountant, shall be guilty of an offence and shall be liable on conviction —

(a) to a fine not exceeding \$5,000; and

5

10

15

20

25

(b) in the case of a second or subsequent offence, to a fine not exceeding \$10,000 or to imprisonment for a term not exceeding 6 months or to both.

Suspension or termination of membership in designated entity

35E.—(1) Nothing in this Part affects the right of a designated entity under its membership rules to suspend or terminate the membership of any of its members registered as a chartered accountant.

(2) The registration of a member of a designated entity as a ¹⁰ chartered accountant under this Part must, by virtue of this subsection —

- (a) be suspended, for the applicable period in subsection (3), immediately upon the suspension of the member's membership in the designated entity; 15 and
- (b) cease immediately upon the termination of the member's membership in the designated entity.

(3) The period of any suspension of the registration of a chartered accountant under subsection (2)(a) is the shorter of the ²⁰ following:

- (a) the period of the suspension of the chartered accountant's membership in the designated entity;
- (b) the period remaining of the validity of the registration as a chartered accountant.

Revocation or suspension of registration by designated entity

35F.—(1) Subject to subsection (2), a designated entity may take any disciplinary or other action against, or impose any penalty on or make any other order against, any of its members registered with it as a chartered accountant that is provided in its membership rules.

25

5

20

(2) A designated entity must not revoke or suspend the registration of any person as a chartered accountant except as provided under this section.

(3) Subject to subsection (4), if, upon taking any disciplinary or other action provided in its membership rules against any member registered with it as a chartered accountant, the designated entity (or any body of persons specified in its membership rules as being responsible for making that assessment) is of the opinion that —

- (*a*) the member has contravened any code of professional conduct, standards or ethics applicable to chartered accountants under its membership rules; and
- (b) there exists cause of sufficient gravity for revoking the registration of the chartered accountant,

the designated entity may revoke the member's registration as a chartered accountant.

(4) A designated entity may, instead of revoking the registration of a chartered accountant under subsection (3), suspend the registration for a period not exceeding 10 months.

20 **Revocation or suspension of registration by Authority**

35G.—(1) A designated entity must inform the Authority, within the period specified by the Authority, of every complaint received, investigation undertaken, disciplinary or other action taken, penalty imposed or other order made by the designated entity in respect of any member of the designated entity who is registered with it as a chartered accountant.

(2) The Authority may, at any time, review any matter concerning any contravention or alleged contravention by any member of a designated entity registered as a chartered accountant of any code of professional conduct, standards or ethics applicable to chartered accountants under the membership rules of the designated entity where the designated entity —

10

5

15

25

- (*a*) did not take any disciplinary or other action against the member in respect of the contravention or alleged contravention; or
- (b) having taken such action, suspends the member's registration under section 35F(4), or imposes any lesser penalty or makes any other order provided for under its membership rules.

5

25

30

(3) Subject to subsections (4) and (5), if, upon a review under subsection (2), the Authority is satisfied that —

- (a) any member of a designated entity registered as a 10 chartered accountant has contravened any code of professional conduct, standards or ethics applicable to chartered accountants under the membership rules of the designated entity; and
- (*b*) there exists cause of sufficient gravity for revoking ¹⁵ the registration of the chartered accountant,

the Authority may revoke the member's registration as a chartered accountant.

(4) Subject to subsection (5), the Authority may, instead of revoking the registration of a chartered accountant under 20 subsection (3) —

- (*a*) in a case where the designated entity has suspended the registration under section 35F(4), extend the suspension of the registration for a period not exceeding 10 months in the aggregate; or
- (b) in any other case, suspend the registration for a period not exceeding 10 months.

(5) Before revoking, suspending or extending the suspension of the registration of any person as a chartered accountant under this section, the Authority must give the person written notice of its intention to do so and an opportunity to submit reasons, within the period specified by the Authority in that notice, as to why the registration should not be revoked or suspended or why the suspension of the registration should not be extended. (6) The Authority may require any person who appears to the Authority to have information that is relevant to the performance of its functions or the exercise of its powers under this section to provide the Authority with all such information, and any person required to provide the information must provide it in the manner and within the period specified by the Authority.

- (7) To avoid doubt, the Authority
 - (*a*) is not under any obligation to review any matter, or take any action in respect of any matter, under this section; and
 - (b) may, at any time, discontinue the review of any matter, or any action taken in respect of any matter with a view to revoking or suspending, or extending the suspension of, the registration of any chartered accountant, under this section.

Appeals to Authority

35H.—(1) Any person aggrieved by any decision of a designated entity —

- (a) refusing to register the person as a chartered accountant under section 35D;
- (b) refusing to renew the person's registration as a chartered accountant under section 35D;
- (c) revoking the person's registration as a chartered accountant under section 35F(3); or
- (d) suspending the person's registration as a chartered accountant under section 35F(4),

may, within 30 days after receipt of the decision, appeal to the Authority.

(2) Any person who makes an appeal to the Authority under subsection (1) must, within the period specified in that subsection —

15

10

5

20

25

- (*a*) state as concisely as possible the circumstances under which the appeal arises and the issues and grounds for the appeal; and
- (b) submit to the Authority all relevant facts, evidence and arguments in respect of the appeal.

(3) Where an appeal has been made to the Authority under subsection (1), the Authority may require —

- (a) any party to the appeal; or
- (b) any person who is not a party to the appeal but appears to the Authority to have information that is relevant to the matters in that subsection,

to provide the Authority with all such information as the Authority may require for the purpose of considering and determining the appeal, and any person required to provide the information must provide it in the manner and within the period specified by the Authority.

(4) The Authority may reject any appeal under subsection (1) if the appellant fails to comply with subsection (2) or (3).

(5) Unless otherwise directed by the Authority, an appeal under subsection (1) from a decision of a designated entity does
 ²⁰ not affect the operation of the decision or prevent the taking of any action to implement the decision.

(6) The Authority may determine an appeal under subsection (1) from a decision of a designated entity by —

- (a) confirming the decision;
- (*b*) directing the designated entity to register the appellant as a chartered accountant;
- (c) directing the designated entity to renew the registration of the appellant as a chartered accountant;
- (*d*) quashing any revocation or suspension of the registration of the appellant as a chartered accountant;
- (e) substituting any suspension of the registration of the appellant as a chartered accountant with revocation;

25

30

10

5

- (*f*) substituting any revocation of the registration of the appellant as a chartered accountant with suspension for a period not exceeding 10 months;
- (g) extending any suspension of the registration of the appellant as a chartered accountant for a period not exceeding 10 months in the aggregate, or reducing the period of the suspension; or
- (h) directing the designated entity to reconsider its decision,
- ¹⁰ and the decision of the Authority is final.

Appeals to Minister

35I.—(1) Any person aggrieved by any decision of the Authority —

- (*a*) revoking the person's registration as a chartered accountant under section 35G(3);
- (b) suspending the person's registration as a chartered accountant under section 35G(4); or
- (c) extending the suspension of the person's registration as a chartered accountant under section 35G(4),
- may, within 30 days after receipt of the decision, appeal to the Minister.

(2) Any person who makes an appeal to the Minister under subsection (1) must, within the period specified in that subsection —

- (*a*) state as concisely as possible the circumstances under which the appeal arises and the issues and grounds for the appeal; and
- (*b*) submit to the Minister all relevant facts, evidence and arguments in respect of the appeal.

(3) Where an appeal has been made to the Minister under subsection (1), the Minister may require —

(a) any party to the appeal; or

15

5

20

25

(b) any person who is not a party to the appeal but appears to the Minister to have information that is relevant to the matters in that subsection,

5

10

25

to provide the Minister with all such information as the Minister may require for the purpose of considering and determining the appeal, and any person required to provide the information must provide it in the manner and within the period specified by the Minister.

(4) The Minister may reject any appeal under subsection (1) if the appellant fails to comply with subsection (2) or (3).

(5) Unless otherwise directed by the Minister, an appeal under subsection (1) from a decision of the Authority does not affect the operation of the decision or prevent the taking of any action to implement the decision.

(6) The Minister may determine an appeal under ¹⁵ subsection (1) from a decision of the Authority by —

- (a) confirming the decision;
- (b) quashing the decision;
- (c) substituting any suspension of the registration of the appellant as a chartered accountant with revocation; 20
- (d) substituting any revocation of the registration of the appellant as a chartered accountant with suspension for a period not exceeding 10 months;
- (e) extending any suspension of the registration of the appellant as a chartered accountant for a period not exceeding 10 months in the aggregate, or reducing the period of the suspension; or
- (f) directing the Authority to reconsider its decision,

and the decision of the Minister is final.

Powers relating to revocation or suspension not affected by membership rules, etc.

35J. The Authority and the Minister may exercise their powers, respectively, under this Part in respect of the revocation or suspension of the registration of a member of a designated entity as a chartered accountant despite —

- (a) anything in the membership rules of the designated entity;
- (b) anything done or omitted to be done by the designated entity in respect of the member;
- (c) any irregularity in any disciplinary or other action taken by the designated entity against the member; or
- (d) any penalty imposed on or any other order made against the member by the designated entity.

15 **Designated entities**

35K.—(1) Subject to section 35L, the Authority may, with the approval of the Minister, by order in the *Gazette*, amend the Third Schedule by adding to or deleting from that Schedule or otherwise varying any designated entity.

(2) A designated entity is subject to any conditions that the Authority may specify.

(3) Without affecting the Societies Act 1966 or any other legislation governing or regulating the designated entity, a designated entity may, with the concurrence of the Authority, modify any of its membership rules relating to chartered accountants in the manner provided in its membership rules.

(4) In the event of any inconsistency between the membership rules of a designated entity relating to chartered accountants and this Act, this Act prevails to the extent of the inconsistency.

(5) In this section, "membership rules", in relation to a designated entity, includes but is not limited to the requirements for the registration, and renewal of the registration, of chartered accountants, codes of professional

10

5

20

30

ethics conduct. standards and applicable to chartered accountants, and rules relating to disciplinary and other actions that may be taken by the designated entity against its members who are chartered accountants.

Deletion of designated entity

35L.—(1) Subject to subsection (2), before deleting a entity from the Third Schedule under designated section 35K(1), the Authority must give the designated entity written notice of its intention to do so and an opportunity to submit reasons, within the period specified by the Authority in that notice, as to why the designated entity should not be deleted.

(2) Subsection (1) does not apply in the case where the designated entity requests in writing that it be deleted from the Third Schedule.

(3) Any order under section 35K(1) deleting a designated 15 entity from the Third Schedule does not take effect until the end of at least 30 days after the date on which the Authority informs the designated entity of its decision to delete the designated entity from the Third Schedule.

(4) If a designated entity is deleted from the Third Schedule — 20

- (a) it must immediately cease to register, or renew the registration of, any person as a chartered accountant; and
- (b) every person who, on the eve of the deletion, is registered with it as a chartered accountant ceases to be a registered chartered accountant under this Part on the expiry of the period after the deletion specified by the Authority, by notification in the Gazette (called in this section the transitional period), unless before the expiry of the transitional period —
 - (i) the person becomes a member of another designated entity (called in this section the successor designated entity); and

10

5

30

(ii) the successor designated entity certifies that the person satisfies the requirements relating to chartered accountants specified in its membership rules.

(5) Any person referred to in subsection (4) who, before the expiry of the transitional period, becomes a member of and is certified by the successor designated entity under paragraph (b)(ii) of that subsection is, on the date of being so certified, deemed to be registered as a chartered accountant by the successor designated entity under this Part and for a period that is equal to the remaining period of validity of the person's registration as a chartered accountant with the deleted designated entity but for the deletion.

(6) Every person registered as a chartered accountant with a designated entity on the eve of the deletion of the designated entity from the Third Schedule is, despite the deletion, deemed to be registered as a chartered accountant under this Part during the shorter of the following:

- (a) the transitional period;
- (b) the period commencing on the date of the deletion and ending on the date immediately before the date on which the person is deemed to be registered as a chartered accountant by the successor designated entity under subsection (5).

(7) For the purposes of subsection (5), the remaining period of validity of the registration of a person as a chartered accountant with a deleted designated entity is the period during which the registration would have been valid but for the deletion of the designated entity less the period during which the person is deemed to be registered as a chartered accountant under subsection (6).

Regulations for this Part

35M.—(1) The Authority may, with the approval of the Minister, make regulations to give effect to the provisions and purposes of this Part.

10

5

15

25

20

30

(2) Without limiting subsection (1), regulations may be made under that subsection for or with respect to all or any of the following matters:

- (a) conditions or restrictions applicable to designated entities:
- (b) the fees and charges payable under this Part, and the waiver, refund or remission, whether wholly or in part, of the fees and charges;
- (c) matters required or permitted to be prescribed by this Part or which are necessary or expedient to be prescribed to give effect to this Part.

(3) Regulations made under subsection (1) may —

- (a) provide that a contravention of any specified provision of the regulations shall be an offence; and
- (b) provide for penalties not exceeding a fine of \$5,000 or 15 imprisonment for a term not exceeding 6 months or both for any offence specified in the regulations and, in the case of a continuing offence, a further penalty not exceeding a fine of \$250 for every day or part of a day during which the offence continues after 20 conviction.".

Amendment of section 36

9. Section 36 of the Accounting and Corporate Regulatory Authority Act 2004 is amended by deleting subsection (2) and substituting the following subsection:

"(2) A person who -

(a) uses, without the prior written permission of the Authority, a symbol or representation identical to that of the Authority; or

10

5

- (b) uses a symbol or representation which so resembles the Authority's symbol or representation as to deceive or cause confusion, or to be likely to deceive or to cause confusion.
- shall be guilty of an offence and shall be liable on conviction to a 5 fine not exceeding \$10,000 or to imprisonment for a term not exceeding 6 months or to both and, in the case of a continuing offence, to a further fine not exceeding \$250 for every day or part of a day during which the offence continues after conviction.".

Amendment of section 37

10. Section 37 of the Accounting and Corporate Regulatory Authority Act 2004 is amended by deleting subsection (2) and substituting the following subsection:

- "(2) A person other than the Authority must not
 - (a) use, without the prior written permission of the Authority, the name of the Authority or the acronym ACRA; or
 - (b) use a name or an acronym which so resembles the name of the Authority or the acronym ACRA as is likely to deceive or cause confusion —
 - (i) in connection with a business, trade, profession or occupation;
 - (ii) as the name, or as part of the name, of any firm, body corporate or institution; or
 - (iii) in relation to
 - (A) services or products; or
 - (B) the promotion, by any means, of the supply of services or products.".

10

15

25

Amendment of section 40

11. Section 40 of the Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after subsection (5), the following subsections:

"(6) Where an offence under this Act which has been committed by an unincorporated association (other than a partnership) is proved —

- (*a*) to have been committed with the consent or connivance of an officer of the unincorporated association or a member of its governing body; or
- (b) to be attributable to any neglect on the part of the officer or member,

the officer or member (as the case may be) as well as the unincorporated association shall be guilty of the offence and shall be liable to be proceeded against and punished accordingly.

(7) In subsection (6), "officer", in relation to an unincorporated association (other than a partnership), means the president, the secretary, or any member of the committee of the unincorporated association, or any person holding a position analogous to that of the president, secretary or member of the committee, and includes any person purporting to act in any such capacity.".

Amendment of section 42

12. Section 42 of the Accounting and Corporate Regulatory Authority Act 2004 is amended —

- (a) by inserting, immediately after the word "employee" in subsections (1)(a), (2)(a) and (3), the words ", a consultant"; and
- (b) by inserting, immediately after the word "employee," in subsection (5), the word "consultant,".

25

30

10

5

15

New section 42A

13. The Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after section 42, the following section:

"Service of documents

42A.—(1) A document that is permitted or required by this Act to be served on a person may be served as described in this section.

(2) A document permitted or required by this Act to be served on an individual may be served —

- (a) by giving it to the individual personally;
- (b) by sending it by prepaid registered post to the address specified by the individual for the service of documents or, if no address is so specified, the individual's residential address or business address;
- (c) by leaving it at the individual's residential address with an adult apparently resident there, or at the individual's business address with an adult apparently employed there;
- (d) by affixing a copy of the document in a conspicuous place at the individual's residential address or business address;
- (e) by sending it by fax to the fax number last known to the person giving or serving the document as the fax number for the service of documents on the individual; or
- (f) by sending it by email to the individual's last email address.

(3) A document permitted or required by this Act to be served on a partnership (other than a limited liability partnership) may be served —

(*a*) by giving it to any partner or other similar officer of the partnership;

15

10

5

20

- (b) by leaving it at, or by sending it by prepaid registered post to, the partnership's business address;
- (c) by sending it by fax to the fax number used at the partnership's business address; or
- (*d*) by sending it by email to the partnership's last email 5 address.

(4) A document permitted or required by this Act to be served on a body corporate (including a limited liability partnership) or an unincorporated association may be served —

- (a) by giving it to the secretary or other similar officer of 10 the body corporate or unincorporated association, or the limited liability partnership's manager;
- (b) by leaving it at, or by sending it by prepaid registered post to, the registered office or principal office in Singapore of the body corporate or unincorporated 15 association;
- (c) by sending it by fax to the fax number used at the registered office or principal office in Singapore of the body corporate or unincorporated association; or
- (*d*) by sending it by email to the last email address of the ²⁰ body corporate or unincorporated association.
- (5) Service of a document under this section takes effect
 - (*a*) if the document is sent by fax and a notification of successful transmission is received, on the day of transmission;
 - (b) if the document is sent by email, at the time that the email becomes capable of being retrieved by the person to whom it is sent; and
 - (c) if the document is sent by prepaid registered post,
 2 days after the day the document was posted (even if ³⁰ it is returned undelivered).

(6) However, service of any document under this Act on a person by email may be effected only with the person's prior consent (express or implied) to service in that way.

(7) This section does not apply to —

- (a) documents that are permitted or required by any written law specified in the Second Schedule to be served on a person; or
- (b) documents to be served in proceedings in court.
- (8) In this section —

"business address" means — 10

- (a) in the case of an individual, the individual's usual or last known place of business, or place of employment, in Singapore; or
- (b) in the case of a partnership (other than a limited liability partnership), the partnership's principal or last known place of business in Singapore;

"last email address" means the last email address given by the addressee concerned to the person giving or serving the document as the email address for the service of documents under this Act;

"residential address" means an individual's usual or last known place of residence in Singapore.".

Amendment of section 46

14. Section 46(2) of the Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after the 25 words "Part 6A" in paragraph (c), the words "or 6B".

Amendment of First Schedule

15. Paragraph 11 of the First Schedule to the Accounting and Corporate Regulatory Authority Act 2004 is amended by deleting sub-paragraph (3) and substituting the following sub-paragraph:

5

20

15

"(3) The Chairperson or, in his or her absence, the Deputy Chairperson presides at meetings of the Authority, and if both the Chairperson and Deputy Chairperson are absent from any meeting or part of the meeting —

(a) a member authorised in writing by the Chairperson; or

(b) in any other case, any member that the members present may elect,

is to preside at that meeting or part of the meeting.".

Amendment of Second Schedule

16. The Second Schedule to the Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after the words "42(1) and (5)" in the Schedule reference, ", 42A(7)(a)".

New Third Schedule

17. The Accounting and Corporate Regulatory Authority Act 2004 is amended by inserting, immediately after the Second Schedule, the following Schedule:

"THIRD SCHEDULE

Sections 35A(1), 35K(1) and 35L(1), (2), (3), (4) and (6)

DESIGNATED ENTITIES

1. Institute of Singapore Chartered Accountants (formerly known as 20 Institute of Certified Public Accountants of Singapore).".

PART 2

AMENDMENT OF ACCOUNTANTS ACT 2004

Amendment of section 4

18. Section 4 of the Accountants Act 2004 is amended —

(a) by deleting the words "subsection (2), appoint from among its members" in subsection (1) and substituting the words "subsections (2) and (2A), appoint from among its members or from among other persons";

5

10

15

(b) by inserting, immediately after subsection (2), the following subsection:

> "(2A) At least 3 members of the Oversight Committee must be members of the Authority."; and

(c) by inserting, immediately after subsection (5), the following subsection:

> "(6) For the purposes of the Accounting and Corporate Regulatory Authority Act 2004, а member of the Oversight Committee is deemed to be a member of a committee of the Authority.".

Amendment of Schedule

19.—(1) The Schedule to the Accountants Act 2004 is amended —

(a) by deleting paragraph 1 and substituting the following paragraph:

> "1. The Chairperson of the Oversight Committee must be appointed by the Authority, with the approval of the Minister, from among the members of the Oversight Committee who are members of the Authority.";

- (b) by deleting the words "may appoint" in paragraphs 2 and 5 and substituting in each case the words "may, with the approval of the Minister, appoint"; and
- (c) by inserting, immediately after the words "at any time" in paragraph 3, the words "and with the approval of the Minister".
- 25 (2) If the Accountants (Amendment) Bill (Bill 25 of 2022) is passed and assented to, and section 20(a) of the Accountants (Amendment) Act 2022 comes into force before subsection (1) comes into force, the reference to the Schedule to the Accountants Act 2004 in subsection (1) is to be read as a reference to the First Schedule to

5

10

20

that Act. 30
PART 3

AMENDMENT OF ACCOUNTING STANDARDS ACT 2007

Amendment of long title

20. The long title to the Accounting Standards Act 2007 is amended 5 by deleting the words "Accounting Standards Council" and substituting the words "Accounting Standards Committee".

Amendment of section 2

21. Section 2 of the Accounting Standards Act 2007 is amended —

- (*a*) by deleting the word "Council" in paragraph (*a*) of the ¹⁰ definition of "accounting standard" and substituting the word "Committee";
- (b) by deleting the definition of "Chairperson" and substituting the following definitions:
 - "Authority" means the Accounting and Corporate 15 Regulatory Authority established under the Accounting and Corporate Regulatory Authority Act 2004;
 - "Chairperson" means the Chairperson of the Committee, and includes any temporary ²⁰ Chairperson of the Committee if so appointed;
 - "Committee" means the Accounting Standards Committee appointed under section 4(1);";
- (c) by deleting the definition of "Council"; and
- (*d*) by deleting the definition of "member" and substituting the ²⁵ following definition:
 - ""member", in relation to the Committee, means a member of the Committee and includes the Chairperson of the Committee;".

Repeal and re-enactment of Part 2

22. Part 2 of the Accounting Standards Act 2007 is repealed and the following Part substituted therefor:

"PART 2

5

10

15

ACCOUNTING STANDARDS COMMITTEE

Functions of Authority relating to accounting standards

- 3. The Authority is responsible
 - (*a*) for making or formulating statements of standard accounting practice (called in this Act accounting standards) applicable to companies for the purpose of the Companies Act 1967; and
 - (b) for making or formulating accounting standards applicable to any other entities specified in section 8(1),

and must carry out those functions subject to the general or special directions of the Minister.

Appointment of Accounting Standards Committee

4.—(1) For the discharge of its functions under section 3, the Authority may, with the approval of the Minister, appoint from among its members or from among other persons a committee to be known as the Accounting Standards Committee.

(2) The Committee consists of the following members:

- (*a*) the Chairperson;
- (b) at least 10 but not more than 15 other members.

(3) A person must not be appointed as a member of the Committee unless the person's knowledge of, or experience in, business, accounting, law or government or other relevant fields qualifies the person for the appointment.

(4) The Committee must carry out the functions and duties conferred on it by this Act in accordance with any general or special directions that the Authority may give to the Committee.

20

25

(5) The Chairperson and other members of the Committee —

- (a) each holds office for such period and on such terms and conditions as the Authority may, with the approval of the Minister, determine; and
- (b) are eligible for re-appointment.

(6) The Authority may, with the approval of the Minister, appoint any member of the Committee to be a temporary Chairperson during the temporary incapacity from illness or otherwise, or during the temporary absence from Singapore, of the Chairperson.

(7) The Authority may, with the approval of the Minister, revoke the appointment of the Chairperson or any other member of the Committee if the Authority considers the revocation necessary in the interest of the effective performance of the functions of the Committee under this Act or in the public interest.

(8) A member of the Committee may resign from the member's office at any time by giving at least one month's notice in writing to the Authority.

(9) If any vacancy occurs in the membership of the 20 Committee, the Authority may, with the approval of the Minister and subject to subsections (2) and (3), appoint a person to fill the vacancy.

Meetings and proceedings of Committee

5.—(1) The Committee must meet for the despatch of business 25 at any time and place that the Chairperson may appoint.

(2) At every meeting of the Committee, one half of the number of its members constitutes a quorum.

(3) The Chairperson presides at all meetings of the Committee, but if the Chairperson is absent from a meeting — 30

(a) the temporary Chairperson; or

10

15

(b) if there is no temporary Chairperson, the member that the members present elect,

is to preside at that meeting.

(4) Subject to the provisions of this Act, the Committee may regulate its own proceedings.

Functions and powers of Committee

6.—(1) The Committee is to assist the Authority in the discharge of the Authority's functions under section 3.

(2) Subject to any general or special direction given by the Authority, the Committee has the power to do anything for the purpose of discharging its functions under this Act, or which is incidental or conducive to the discharge of those functions.

Appointment of sub-committees by Committee

7.—(1) Subject to any general or special direction of the Authority, the Committee may appoint one or more sub-committees for any purpose relating to the Authority's functions under section 3 which in the opinion of the Committee may be better dealt with or managed by a sub-committee.

(2) The chairperson of every sub-committee appointed under subsection (1) must be a member of the Committee.

(3) A sub-committee appointed under subsection (1) may include persons who are not members of the Committee.

(4) The Committee may, subject to any conditions or restrictions that it thinks fit, delegate —

25

- (a) to any of its members; or
- (b) to any sub-committee appointed by it under subsection (1),

any of the functions or powers of the Committee under this Act, except the power of delegation conferred by this section.

(5) Any function or power delegated under subsection (4) to any member or sub-committee may be performed or exercised

10

5

20

15

by that member or sub-committee in the name and on behalf of the Committee.

(6) The Committee may continue to exercise any power conferred upon it or perform any function under this Act despite the delegation of the power or function to a sub-committee under this section.".

Amendment of section 8

23. Section 8 of the Accounting Standards Act 2007 is amended by deleting subsection (4) and substituting the following subsections:

"(4) An accounting standard made or formulated, or deemed ¹⁰ to have been made or formulated, by the Accounting Standards Council under Part 3 of this Act as in force immediately before the date of commencement of section 22 of the Accountancy Functions (Consolidation) Act 2022, and which has not been revoked before that date, continues in force after that date as if ¹⁵ made or formulated by the Committee under this Part after that date.

(5) Any practice direction issued, or deemed to have been issued, by the Accounting Standards Council under Part 3 of this Act as in force immediately before the date of commencement of 20 section 22 of the Accountancy Functions (Consolidation) Act 2022, and which has not been revoked before that date, continues in force after that date as if issued by the Committee under this Part after that date.".

Repeal and re-enactment of section 14

24. Section 14 of the Accounting Standards Act 2007 is repealed and the following section substituted therefor:

"Rules

14. The Minister may make rules to carry out the purposes and provisions of this Act, including rules for or with respect to the holding of meetings by the Committee, the notice to be given of those meetings and the proceedings at those meetings, the keeping of minutes, and the custody, production and inspection of those minutes.".

25

30

Miscellaneous amendments

25. The Accounting Standards Act 2007 is amended by deleting the word "Council" wherever it appears in the following provisions and substituting in each case the word "Committee":

⁵ Section 8(1) and (3)

Section 9(1) and (2)

Section 10(1) and (3)(a) and (b)

Section 11(2) and (3)(*a*).

PART 4

10

CONSEQUENTIAL AND RELATED AMENDMENTS TO OTHER ACTS

Amendment of Banking Act 1970

26. Section 48AA(5) of the Banking Act 1970 is amended by deleting the words "Accounting Standards Council" in the definition of "accounting standards" and substituting the words "Accounting Standards Committee".

Amendment of Business Trusts Act 2004

27. Section 2 of the Business Trusts Act 2004 is amended by deleting the words "Accounting Standards Council" in the definition of "Accounting Standards" and substituting the words "Accounting Standards Committee".

Amendment of Central Provident Fund Act 1953

28. Paragraph 6 of the First Schedule to the Central Provident Fund Act 1953 is amended by deleting item (52A).

25 Amendment of Charities Act 1994

29. Section 12(1) of the Charities Act 1994 is amended by deleting the words "Accounting Standards Council" in paragraph (*c*)(i) and substituting the words "Accounting Standards Committee".

15

Amendment of Co-operative Societies Act 1979

30. Section 34(7) of the Co-operative Societies Act 1979 is amended by deleting the words "Accounting Standards Council" in paragraph (*a*) and substituting the words "Accounting Standards Committee".

Amendment of Companies Act 1967

31. Section 4(1) of the Companies Act 1967 is amended by deleting the words "Accounting Standards Council" in the definition of "Accounting Standards" and substituting the words "Accounting Standards Committee".

Amendment of COVID-19 (Temporary Measures) Act 2020

32. Paragraph 3 of Part 3 of the Second Schedule to the COVID-19 (Temporary Measures) Act 2020 is amended by deleting the words "Accounting Standards Council under the Accounting Standards Act (Cap. 2B)" in the definition of "FRS 110" and substituting the words "Accounting Standards Committee under the Accounting Standards Act 2007".

Amendment of Income Tax Act 1947

33.—(1) The Income Tax Act 1947 is amended —

(a) by deleting the words "Accounting Standards Council" in 20 the following provisions and substituting in each case the words "Accounting Standards Committee":

Section 10E(2) (definitions of "FRS 11", "FRS 17", "FRS 115", "FRS 116", "INT FRS 104", "INT FRS 112", "SFRS(I) 1-17", "SFRS(I) 15", "SFRS(I) 16", ²⁵ "SFRS(I) INT 4" and "SFRS(I) INT 12") Section 14S(2) (definitions of "FRS 38" and "SFRS(I) 1-38")

Section 34A(10) (definitions of "FRS 39" and "SFRS for Small Entities")

Section 34C(2) (definitions of "FRS 38", "FRS 103", "SFRS(I) 1-38" and "SFRS(I) 3")

10

5

Section 34J(14) (definitions of "FRS 116" and "SFRS(I) 16")

- Section 37O(16F); and
- (b) by deleting the words "Accounting Standards Council" in the definitions of "FRS 38", "FRS 103", "SFRS(I) 1-38" and "SFRS(I) 3" in section 34CA(2) and substituting the words "Accounting Standards Committee".
- (2) Subsection (1)(b) is deemed to have come into operation on the 10 date of commencement of subsection (1)(a).

Amendment of Insolvency, Restructuring and Dissolution Act 2018

15 amended

34. The Insolvency, Restructuring and Dissolution Act 2018 is by deleting "Singapore the words Accountancy Commission Act 2013" in the following provisions and substituting in each case the words "Accounting and Corporate Regulatory Authority Act 2004":

Section 50(3)(c)

20

5

Section 72D(7)(b)

Section 250M(3)(b).

Amendment of Presidential Elections Act 1991

35. Section 5C(2) of the Presidential Elections Act 1991 is amended by deleting the words "Accounting Standards Council established by" in paragraph (a) and substituting the words "Accounting Standards Committee appointed under".

Amendment of Societies Act 1966

36. Section 34(1) of the Societies Act 1966 is amended by deleting the words "Accounting Standards Council" in paragraph (g)(i) and substituting the words "Accounting Standards Committee".

25

Amendment of Stamp Duties Act 1929

37. Section 15A(37) of the Stamp Duties Act 1929 is amended by deleting the words "Accounting Standards Council" in the definitions of "FRS 28", "SFRS(I) 1-28" and "SFRS for Small Entities" and substituting the words "Accounting Standards Committee".

Amendment of Statutory Corporations (Contributions to Consolidated Fund) Act 1989

38. Item 34 of the Schedule to the Statutory Corporations (Contributions to Consolidated Fund) Act 1989 is deleted.

Amendment of Variable Capital Companies Act 2018

39. Section 100(8) of the Variable Capital Companies Act 2018 is amended by deleting the words "Accounting Standards Council" in paragraph (*a*) and substituting the words "Accounting Standards Committee".

PART 5

REPEAL, SAVING AND TRANSITIONAL PROVISIONS

Repeal of Singapore Accountancy Commission Act 2013

40. The Singapore Accountancy Commission Act 2013 is repealed.

Transitional arrangements for financial statements of Singapore Accountancy Commission

41. The last members and the last Chief Executive of the Singapore Accountancy Commission remain responsible —

- (a) for the preparation and submission of the financial statements in respect of the financial year (or part thereof) before the dissolution of the Singapore ²⁵ Accountancy Commission, to the last appointed auditor of the Commission;
- (*b*) to send, as soon as those accounts and financial statements have been audited in accordance with the provisions of the Singapore Accountancy Commission Act 2013 as in force

10

5

20

immediately before the date of commencement of section 40, to the Minister last charged with the responsibility for the Singapore Accountancy Commission a copy of the audited financial statements, signed by the last Chairperson and last Chief Executive of the Singapore Accountancy Commission; and

(c) to cause to be prepared and transmitted to the Minister last charged with the responsibility for the Singapore Accountancy Commission, a report dealing generally with the activities of the Singapore Accountancy Commission during that financial year (or part thereof) containing any information relating to the proceedings and policy of the Commission that the Minister may direct.

Saving and transitional provisions due to repeal of Singapore Accountancy Commission Act 2013

42.—(1) Any approval, grant, loan, other financial benefit, standard, guideline, notice (or other document) or decision that is —

(*a*) given, issued or made by the Commission in the exercise of its functions and powers under the repealed Act; and

20

5

10

15

(b) valid immediately before the specified date,

remains valid and is deemed to have been given, issued or made by the Authority under the ACRA Act, to the extent that it is not inconsistent with that Act.

(2) Any programme, qualification, certification, specialisation or continuing professional development relating to the accountancy sector and its related fields in Singapore that is —

- (*a*) developed, provided for or administered by the Commission, or that the Commission facilitated or collaborated on the development, provision or administration of, in the exercise of its functions and powers under the repealed Act; and
- (b) valid immediately before the specified date,

remains valid.

30

(3) Where —

- (*a*) an application is made by a company or proposed company, a firm or proposed firm or a limited liability partnership or proposed limited liability partnership (called in this subsection an entity), which is not an accounting entity, to the Commission under section 25A(1) of the repealed Act for approval to describe itself as "Chartered Accountant of Singapore" and use the initials "CA (Singapore)" after its name; and
- (*b*) the application is pending immediately before the specified ¹⁰ date,

the application is deemed to be an application made by the entity to the Authority under section 35C(1) of the ACRA Act.

(4) Every approval that —

- (*a*) is granted before the specified date by the Commission ¹⁵ under section 25A(2) of the repealed Act; and
- (b) is in force on the specified date,

is to continue, and is deemed to be an approval granted by the Authority under section 35C(2) of the ACRA Act.

(5) Where -

- (a) an application is made by a person to a specified designated entity to register the person as a chartered accountant under section 26(2) of the repealed Act;
- (b) the application is pending immediately before the specified date; and
- (c) the specified designated entity is a designated entity under the ACRA Act,

the application is deemed to be an application made by the person to that entity under section 35D(2) of the ACRA Act.

(6) Every registration, or renewal of the registration, of a person as ³⁰ a chartered accountant by a specified designated entity that —

20

25

- (*a*) is granted before the specified date in accordance with section 26 of the repealed Act; and
- (b) is in force on the specified date,

is to continue, and is deemed to be a registration under section 35D of the ACRA Act.

(7) However, every registration mentioned in subsection (6) lapses on the date it would have if the repealed Act had not been repealed, unless the registration is earlier revoked.

- (8) Where
 - (*a*) a specified designated entity, before the specified date, commences proceedings against any of its members registered with it as a chartered accountant in accordance with its membership rules with a view to taking any disciplinary or other action against, or imposing any penalty on or making any other order against, that member in accordance with section 28(1) of the repealed Act;
 - (b) the proceedings have not been completed or disposed of before the specified date; and
 - (c) the specified designated entity is a designated entity under the ACRA Act,

the proceedings may be dealt with and disposed of by that entity in accordance with the repealed Act as if this Act had not been enacted.

(9) Subject to subsection (10), any disciplinary or other action taken or penalty imposed or other order made by a specified designated entity against any of its members registered with it as a chartered accountant as provided in its membership rules —

- (*a*) in accordance with section 28(1) of the repealed Act before the specified date; or
- (b) in accordance with subsection (8) on or after the specified date,

continues in force as if the action were taken or the penalty was imposed or the order was made under section 35F of the ACRA Act,

20

5

10

15

25

provided that the specified designated entity is a designated entity under the ACRA Act.

- (10) Where
 - (*a*) a specified designated entity suspends the registration of a chartered accountant under the repealed Act
 - (i) in accordance with section 28(1) of the repealed Act before the specified date; or
 - (ii) in accordance with subsection (8) on or after the specified date; and
 - (*b*) the specified designated entity is a designated entity under ¹⁰ the ACRA Act,

the following applies:

- (c) the suspension of the registration is treated as a suspension imposed under the ACRA Act;
- (*d*) the suspension continues for the period ordered by the ¹⁵ specified designated entity, unless the suspension is earlier revoked under the ACRA Act.
- (11) Where
 - (a) the Commission commences a review of any matter under section 29(2) of the repealed Act; and
 - (b) the review of that matter has not been completed or disposed of or discontinued immediately before the specified date,

the review may be continued and disposed of by the Authority under section 35G of the ACRA Act.

(12) Where —

(a) the Authority, on or after the specified date, is informed of any matter mentioned in subsection (11)(a) relating to a contravention or an alleged contravention that occurred or is alleged to have occurred before the specified date; and 5

25

(b) the Commission did not commence a review of that matter immediately before the specified date,

the Authority may commence a review and dispose of that matter in accordance with section 35G of the ACRA Act.

- ⁵ (13) Where the Commission, before the specified date, suspends, or extends the suspension of, the registration of a chartered accountant under the repealed Act
 - (a) the suspension, or extension of the suspension, is treated as a suspension, or extension of the suspension, under the ACRA Act; and
 - (b) the suspension (including any extension thereof) continues for the period ordered by the Commission, unless the suspension is earlier revoked under the ACRA Act.
 - (14) Where
 - (a) an appeal has been made to the Commission under section 30 of the repealed Act before the specified date; and
 - (b) the appeal has not been dealt with or disposed of immediately before the specified date,
- ²⁰ the appeal may be dealt with and disposed of by the Authority in accordance with section 35H of the ACRA Act.
 - (15) Where
 - (*a*) an appeal has been made to the Minister under section 31 of the repealed Act before the specified date; and
 - (b) the appeal has not been dealt with or disposed of immediately before the specified date,

the appeal may be dealt with and disposed of by the Minister in accordance with section 35I of the ACRA Act.

- (16) In this section —
- "accounting corporation", "accounting entity", "accounting firm" and "accounting limited liability partnership" have the meanings given by section 35A(1) of the ACRA Act;

10

15

25

- "ACRA Act" means the Accounting and Corporate Regulatory Authority Act 2004 as amended by this Act;
- "Authority" means the Accounting and Corporate Regulatory Authority established under the ACRA Act;
- "Commission" means the Singapore Accountancy Commission 5 established under the repealed Act;
- "repealed Act" means the Singapore Accountancy Commission Act 2013 as in force immediately before the specified date;
- "specified date" means the date of commencement of section 40 of this Act;
- "specified designated entity" means a designated entity specified in the Third Schedule to the repealed Act.

Saving and transitional provisions

43.—(1) For a period of 2 years after the date of commencement of any provision of this Act, the Minister may, by regulations, prescribe such additional provisions of a saving or transitional nature consequent on the enactment of that provision as the Minister may consider necessary or expedient.

(2) To avoid doubt, nothing in this Part affects section 16 of the Interpretation Act 1965.

20

15

10

EXPLANATORY STATEMENT

This Bill seeks to ----

- (*a*) restructure the framework for the growth and development of the accountancy sector and its related fields. This includes the dissolution of the Singapore Accountancy Commission (SAC) and the assumption of the SAC's functions by the Accounting and Corporate Regulatory Authority (the Authority);
- (b) amend the Accounting and Corporate Regulatory Authority Act 2004 (ACRA Act), the Accountants Act 2004 and the Accounting Standards Act 2007;
- (c) repeal the Singapore Accountancy Commission Act 2013; and

(d) make consequential and related amendments to certain other Acts.

Part 1 consists of amendments to the ACRA Act for the following main purposes:

(a) for the Authority to assume the following functions of the SAC:

- (i) developing the accountancy sector and its related fields;
- (ii) overseeing qualifications and programmes relating to the accountancy sector and its related fields;
- (b) the transfer of undertakings from the SAC to the Authority.

Part 2 amends the Accountants Act 2004 to allow for the appointment by the Authority, with the approval of the Minister, of members of the Public Accountants Oversight Committee who are not also members of the Authority.

Part 3 amends the Accounting Standards Act 2007 to establish the Accounting Standards Committee to assume the functions of the Accounting Standards Council of making or formulating statements of standard accounting practice (accounting standards) applicable to companies, co-operative societies, societies registered under the Societies Act 1966 and charities registered, and institutions of a public character approved or deemed approved, under the Charities Act 1994.

Part 4 makes consequential and related amendments to other Acts.

Part 5 repeals the Singapore Accountancy Commission Act 2013, and provides for saving and transitional provisions.

Clause 1 relates to the short title and commencement.

PART 1

AMENDMENT OF ACCOUNTING AND CORPORATE REGULATORY AUTHORITY ACT 2004

Clauses 2 to 17 amend the ACRA Act.

Clause 2 amends section 2(1) to include definitions of "chartered accountant" and "public accountant" in support of other amendments to the ACRA Act.

Clause 3 amends section 6(1) to provide for the functions of the Authority in relation to the growth and development of the accountancy sector and its related fields in Singapore. This includes —

(*a*) the development, provision or administration of programmes, qualifications, certifications, specialisations and continuing professional developments relating to the accountancy sector and its related fields in Singapore;

- (b) the promotion, development, improvement or maintenance of competencies, expertise and professional standards in the accountancy sector and its related fields in Singapore;
- (c) the promotion, facilitation or collaboration on research and development activities for the advancement of the accountancy sector and its related fields in Singapore; and
- (d) the development or management of cooperation and exchange with other persons and organisations in respect of matters relating to the accountancy sector and its related fields in Singapore.

Clause 3(d) amends section 6(4) to include a reference to accounting limited liability partnerships as defined in the Accountants Act 2004.

Clause 4 amends section 7 to provide for the powers of the Authority in relation to the growth and development of the accountancy sector and its related fields in Singapore, and to clarify various powers of the Authority.

Clause 5 amends section 11 to provide that the protection from personal liability conferred under that section applies to a member of a committee of the Authority appointed under section 9.

Clause 6 repeals section 15. Under the Public Sector (Governance) Act 2018, the Authority is required in every financial year to prepare or cause to be prepared, and must adopt, a statement containing annual estimates of its revenue and expenditure for the following financial year. The Authority may also, during its financial year, prepare or cause to be prepared, and may adopt, a statement containing supplementary estimates of its revenue and expenditure for that financial year. Upon adoption by the Authority, a copy of the statement of annual estimates or supplementary estimates must be sent as soon as possible to the Minister for Finance, being the Minister responsible for the Authority.

Clause 7 inserts the new Part 6AA to provide for the transfer of the undertakings of the SAC to the Authority.

The new section 25A contains definitions used for the purposes of the new Part 6AA.

The new section 25B provides for the transfer, on the transfer date (which is the operative date of the new Part 6AA), to the Authority of all assets, rights and liabilities of the SAC.

The new section 25B further declares that the transfer does not constitute a breach of, or default under, an Act or other law, does not constitute a breach of, or default under, a contract, agreement, understanding or undertaking, does not constitute a breach of duty of confidence, does not constitute a civil or criminal wrong, does not terminate an agreement or obligation, or fulfil any condition that allows a person to terminate an agreement or obligation, or give rise to any other

right or remedy, and does not release a surety or other obligor or obligee wholly or in part from an obligation.

The new section 25C provides for the transfer of SAC employees to the employment of the Authority, on the transfer date.

The new section 25D declares that the transfer of employees does not affect remuneration, leave rights or continuity of service and does not constitute a retrenchment or redundancy. It further declares that the transfer is not to give rise to any right to damages or compensation.

The new section 25E provides for the transfer of records from the SAC to the Authority.

The new section 25F provides for any dispute relating to any transfer to be determined by the Minister for Finance.

Clause 8 inserts the new Part 6B in relation to the "Chartered Accountant of Singapore" professional designation and provides for the registration of persons as Chartered Accountants of Singapore (chartered accountants) and offences in connection with such matters.

The registration of chartered accountants under the new Part 6B will be carried out by a private body appointed by the Authority with the approval of the Minister (called a designated entity). Designated entities appointed under the new Part 6B will be specified in the new Third Schedule (inserted by clause 17). Currently, the Institute of Singapore Chartered Accountants is specified in the new Third Schedule as a designated entity.

The new section 35A contains definitions used for the purposes of the new Part 6B. The new section 35A(3) allows the Minister to authorise a Minister of State for his or her Ministry to hear appeals under the new sections 35C and 35I.

The new section 35B allows an accounting entity (as defined in the new section 35A), a person who is registered as a chartered accountant or an entity which is approved under the new section 35C (approved entity) to describe itself, himself or herself (as the case may be) as "Chartered Accountant of Singapore" and use the initials "CA (Singapore)" after the entity's or person's name.

The new section 35B also makes it an offence for a person who is not registered as a chartered accountant, or whose registration as such is suspended —

- (*a*) to practise as, or hold the person out to be, a Chartered Accountant of Singapore; or
- (b) to use, in connection with the person's business, employment, profession, description or name (or the name under which the person carries on business) the expression "Chartered Accountant of Singapore" or its derivatives or abbreviations in any language, the initials "CA (Singapore)" or any word, designation or description, in

any language, tending to convey the impression that the person is a Chartered Accountant of Singapore, or that the person is qualified or authorised to practise as such.

The new section 35C sets out the conditions for approval of an entity as an approved entity by the Authority.

The new section 35D provides that a designated entity may register a person as a chartered accountant if the person satisfies the prescribed requirements. The person's registration as a chartered accountant will be valid for one year unless the registration ceases or is revoked earlier under the Act, and may be renewed for the same period upon its expiry. It is an offence for a person, other than a designated entity, to hold himself, herself or itself out as a designated entity, or purport to register or renew the registration of any person as a chartered accountant.

The new section 35E clarifies that the new Part 6B does not affect and is not concerned with the powers of the designated entity to suspend or terminate the membership of any of its members who is a chartered accountant. The new section further provides that the registration of a person as a chartered accountant under the new Part 6B is automatically suspended or ceases upon the suspension or termination, respectively, of the person's membership with the designated entity.

A designated entity may revoke or suspend the registration of a chartered accountant only in accordance with the new section 35F. The designated entity may revoke the registration of a chartered accountant if he or she has contravened any code of professional conduct, standards or ethics applicable to chartered accountants under the membership rules of the designated entity and the contravention is of a sufficiently serious nature to warrant revocation. Where there is cause to revoke the registration, the designated entity may, instead of revoking the registration, suspend the registration for a period not exceeding 10 months.

Where the contravention is not of a sufficiently serious nature, the designated entity may impose any lesser penalty (that is, lesser than suspension) specified in its membership rules.

The new section 35G deals with the power of the Authority to revoke or suspend the registration of a chartered accountant after conducting an independent review of any case involving the contravention by the chartered accountant of any code of professional conduct, standards or ethics applicable to chartered accountants under the membership rules of the designated entity. The Authority may conduct such a review where the designated entity does not take any action against the chartered accountant in respect of the contravention or, having taken such action, only suspends the chartered accountant's registration under the new section 35F or imposes any lesser penalty under its membership rules.

To enable the Authority to review such cases, the designated entity is required under the new section 35G(1) to provide information to the Authority on every

complaint received, investigation taken and action taken in respect of any member of the designated entity who is registered as a chartered accountant.

If the Authority, upon its review of a case under the new section 35G, is of the view that the designated entity ought to have revoked the registration of a chartered accountant under the new section 35F, the Authority may revoke the registration. Where there is cause to revoke the registration, the Authority may, instead of revoking the registration, suspend the registration for a period not exceeding 10 months or, in a case where the designated entity has already suspended the registration under the new section 35F, extend the suspension for a period not exceeding 10 months in the aggregate.

Before revoking, suspending or extending the suspension of the registration of a chartered accountant, the Authority must notify the chartered accountant of its intention to do so and offer the chartered accountant an opportunity to submit reasons why such an action ought not to be taken against the person.

The new section 35G also clarifies that the Authority is not under any obligation to conduct an independent review and may, at any time, discontinue the review of any matter under the section.

The new section 35H is concerned with appeals to the Authority from certain decisions of the designated entity under the new Part 6B, namely —

- (*a*) the refusal to register the appellant, or renew the appellant's registration, as a chartered accountant under the new section 35D; and
- (b) the revocation or suspension of the appellant's registration as a chartered accountant under the new section 35F.

The section sets out the manner in which the Authority may determine such appeals. An appeal under the section does not have the effect of suspending the decision while the appeal is pending, unless the Authority directs otherwise. The Authority's decision on any such appeal is final.

The new section 35I is concerned with appeals to the Minister from certain decisions of the Authority under the new Part 6B after the Authority's independent review of cases concerning contraventions by chartered accountants of any code of professional conduct, standards or ethics applicable to chartered accountants under the membership rules of the designated entity. The section sets out the manner in which the Minister may determine such appeals. An appeal under the section does not have the effect of suspending the decision while the appeal is pending, unless the Minister directs otherwise. The Minister's decision on any such appeal is final.

The new section 35J provides that the powers of the Authority and the Minister under the new Part 6B in respect of the revocation or suspension of the registration of a chartered accountant operate despite anything in the membership rules of the designated entity or anything done or not done by the designated entity. Under the new section 35K, the Authority may, with the approval of the Minister, amend the new Third Schedule by deleting a designated entity from, adding a new designated entity to or varying the particulars of a designated entity specified in that Schedule. The section also requires a designated entity to obtain the Authority's concurrence before amending its membership rules relating to chartered accountants. In the event of any inconsistency between the ACRA Act and the membership rules of a designated entity, the ACRA Act (including any subsidiary legislation made under the ACRA Act — see section 26A of the Interpretation Act 1965) will prevail.

The new section 35L sets out the procedure for the deletion of a designated entity from the new Third Schedule and the consequences following the deletion. Before deleting a designated entity from the new Third Schedule, the Authority must offer the designated entity an opportunity to give reasons why it should not be deleted. If a designated entity is deleted from the new Third Schedule, each of its members registered as a chartered accountant will be given a grace period to join another designated entity (successor designated entity) and obtain a certification from the successor designated entity that he or she satisfies the requirements relating to chartered accountants specified in its membership rules. If that individual succeeds in doing so, he or she will, with effect from the date of the certification, be deemed to be registered by the successor designated entity as a chartered accountant under the new Part 6B. If the individual fails to do so within the grace period, his or her registration as a chartered accountant will cease on the expiry of the grace period.

The new section 35M empowers the Authority, with the approval of the Minister, to make regulations to give effect to the provisions and purposes of the new Part 6B.

Clause 9 amends section 36 to make it an offence for any person —

- (*a*) to use, without the Authority's prior written permission, a symbol or representation identical to that of the Authority; or
- (b) to use a symbol or representation which so resembles a symbol or representation of the Authority as to deceive or cause confusion, or to be likely to deceive or cause confusion.

Clause 10 amends section 37 to prohibit a person other than the Authority —

- (*a*) from using, without the Authority's prior written permission, the Authority's name or the acronym ACRA; or
- (b) from using a name or an acronym which so resembles the Authority's name or the acronym ACRA as is likely to deceive or cause confusion
 - (i) in connection with a business, trade, profession or occupation;

- (ii) as the name, or part of the name, of any firm, body corporate or institution; or
- (iii) in relation to services or products, or the promotion, by any means, of the supply of services or products.

A person who contravenes this prohibition shall be guilty of an offence under section 37(3).

Clause 11 amends section 40 to provide that where an offence under the ACRA Act which has been committed by an unincorporated association (other than a partnership) is proved —

- (*a*) to have been committed with the consent or connivance of an officer of the unincorporated association or a member of its governing body; or
- (b) to be attributable to any neglect on the part of the officer or member,

the officer or member (as the case may be), as well as the unincorporated association, shall be guilty of the offence and shall be liable to be proceeded against and punished accordingly.

Clause 12 amends section 42 such that the secrecy obligations under section 42(1) and (2) apply to any consultant of the Authority.

Clause 13 introduces the new section 42A to set out the modes of service for any document that is permitted or required by the ACRA Act to be served on a person. The section does not apply to documents that are permitted or required by a written law specified in the Second Schedule to be served on a person, as well as documents to be served in court proceedings.

Clause 14 makes a consequential amendment to section 46(2)(c) following the introduction of the new Part 6B.

Clause 15 amends the First Schedule relating to the person who presides at meetings of the Authority.

Clause 16 makes a consequential amendment to the Schedule reference of the Second Schedule following the introduction of the new section 42A.

Clause 17 introduces the new Third Schedule to the ACRA Act, which specifies the designated entities for the purposes of the new Part 6B.

PART 2

AMENDMENT OF ACCOUNTANTS ACT 2004

Clauses 18 and 19 amend the Accountants Act 2004.

Clause 18 amends section 4 —

- (*a*) to allow the Authority, with the approval of the Minister, to appoint as members of the Public Accountants Oversight Committee (PAOC) persons who are not members of the Authority; and
- (*b*) to require that at least 3 members of the PAOC must be members of the Authority.

Further, a member of the PAOC is deemed to be a member of a committee of the Authority for the purposes of the ACRA Act.

Clause 19 amends paragraph 1 of the Schedule such that the Chairperson of the PAOC must be appointed by the Authority, with the approval of the Minister, from among the members of the PAOC who are also members of the Authority. If the Accountants (Amendment) Bill (Bill 25 of 2022) is passed and assented to, and section 20(a) of the Accountants (Amendment) Act 2022 (which renames the Schedule as the First Schedule) comes into force before clause 19(1), the reference to the Schedule to the Accountants Act 2004 in clause 19(1) is to be read as a reference to the First Schedule to that Act.

PART 3

AMENDMENT OF ACCOUNTING STANDARDS ACT 2007

Clauses 20 to 25 amend the Accounting Standards Act 2007 (ASA).

Clause 20 amends the long title to the ASA to reflect that the Accounting Standards Council (the Council) will be replaced by the Accounting Standards Committee (the Committee).

Clause 21 amends section 2 by introducing new definitions in support of the other amendments to the ASA and deleting definitions that are no longer required.

Clause 22 repeals and re-enacts Part 2. The Committee will be a committee appointed by the Authority with the approval of the Minister. The Committee will assume the functions of the Council in making or formulating accounting standards applicable to companies and other entities specified in section 8(1) of the ASA.

The new section 3 provides that the Authority has the functions of making or formulating accounting standards, and must carry out those functions subject to the general or special directions of the Minister.

The new section 4 provides that the Authority may, for the discharge of its functions under the new section 3 and with the approval of the Minister, appoint from among its members or other persons the Committee. The Committee consists of the Chairperson and at least 10, but not more than 15, other members. A person

may not be appointed as a member of the Committee unless the person's knowledge of or experience in business, accounting, law or government or other relevant fields qualifies the person for the appointment.

The Chairperson and other members of the Committee each holds office for such period and on such terms and conditions as the Authority, with the approval of the Minister, may determine, and are eligible for re-appointment. The Authority may, with the approval of the Minister, revoke the appointment of the Chairperson or any other member of the Committee and appoint any person to fill any vacancy in the membership of the Committee.

The new section 5 is concerned with meetings and proceedings of the Committee.

The new section 6 provides that the Committee is to assist the Authority in the discharge of the Authority's functions under the new section 3 and, subject to any special or general direction of the Authority, has the power to do anything for the purpose of discharging its functions under the ASA, or which is incidental or conducive to the discharge of those functions.

The new section 7 allows the Committee, subject to any general or special direction of the Authority, to appoint one or more sub-committees for any general or special purpose which, in the Committee's opinion, may be better dealt with or managed by a sub-committee. The chairperson of every sub-committee must be a member of the Committee. A sub-committee may include persons who are not members of the Committee. The Committee may, subject to any conditions or restrictions that it thinks fit, delegate any of the Committee's functions or power under the ASA (except the power of delegation under the new section 7) to any of its members or any sub-committee.

Clause 23 amends section 8(4) to provide that any accounting standard made or formulated, or deemed to have been made or formulated, by the Council which has not been revoked before the date of commencement of clause 22 (applicable date) continues to be in force after the applicable date as if made or formulated by the Committee after that date. The clause also introduces the new section 8(5) to similarly provide that any practice direction issued, or deemed to have been issued, by the Council which has not been revoked before the applicable date as if issued by the Committee after the applicable date as if issued by the Committee after that date.

Clause 24 repeals and re-enacts section 14 such that the Minister may make rules to carry out the purposes and provisions of the ASA.

Clause 25 makes consequential amendments to various provisions of the ASA to reflect the establishment of the Committee in place of the Council.

PART 4

CONSEQUENTIAL AND RELATED AMENDMENTS TO OTHER ACTS

Clauses 26 to 39 make consequential amendments to several Acts because of the dissolution of the SAC and the repeal of the Singapore Accountancy Commission Act 2013, as well as the establishment of the Committee and the Committee taking over the functions of the Council.

Clause 26 amends the reference to the Council in section 48AA(5) of the Banking Act 1970 to refer to the Committee.

Clause 27 amends the definition of "Accounting Standards" in section 2 of the Business Trusts Act 2004, such that the reference to the Council is amended to refer to the Committee. This clause will be brought into force after the Business Trusts (Amendment) Bill (Bill 22 of 2022) is passed and assented to, and when section 2(b) of the Business Trusts (Amendment) Act 2022 comes into force.

Clause 28 deletes the reference to the SAC in the First Schedule to the Central Provident Fund Act 1953.

Clause 29 amends the reference to the Council in section 12(1) of the Charities Act 1994 to refer to the Committee.

Clause 30 amends the reference to the Council in section 34(7) of the Co-operative Societies Act 1979 to refer to the Committee.

Clause 31 amends the definition of "Accounting Standards" in section 4(1) of the Companies Act 1967, such that the reference to the Council is amended to refer to the Committee.

Clause 32 amends the reference to the Council in paragraph 3 of Part 3 of the Second Schedule to the COVID-19 (Temporary Measures) Act 2020 to refer to the Committee.

Clause 33 amends the reference to the Council in sections 10E(2), 14S(2), 34A(10), 34C(2), 34I(7), 34J(14) and 37O(16F) of the Income Tax Act 1947 to refer to the Committee.

Clause 33 also amends the reference to the Council in section 34CA(2) of the Income Tax Act 1947 to refer to the Committee. This amendment will be brought into force after the Income Tax (Amendment) Bill (Bill 23 of 2022) is passed and assented to, and when section 17 of the Income Tax (Amendment) Act 2022 (which introduces section 34CA) comes into force.

Clause 34 amends the Insolvency, Restructuring and Dissolution Act 2018 such that references to a chartered accountant in that Act will refer to a chartered accountant within the meaning given by section 2(1) of the ACRA Act as amended by clause 2.

Clause 35 amends the reference to the Council in section 5C(2) of the Presidential Elections Act 1991 to refer to the Committee.

Clause 36 amends the reference to the Council in section 34(1) of the Societies Act 1966 to refer to the Committee.

Clause 37 amends the reference to the Council in section 15A(37) of the Stamp Duties Act 1929 to refer to the Committee.

Clause 38 deletes the reference to the SAC in the Schedule to the Statutory Corporations (Contributions to Consolidated Fund) Act 1989.

Clause 39 amends the reference to the Council in section 100(8) of the Variable Capital Companies Act 2018 to refer to the Committee.

PART 5

REPEAL, SAVING AND TRANSITIONAL PROVISIONS

Part 5 consists of clauses 40 to 43.

Clause 40 repeals the Singapore Accountancy Commission Act 2013.

Clause 41 sets out the transitional arrangements for the preparation, audit and submission to the Minister of the financial statements of the SAC in respect of the last financial year (or part thereof) before the dissolution of the SAC.

Clause 42 sets out saving and transitional provisions due to the repeal of the Singapore Accountancy Commission Act 2013. This includes provisions for pending applications for registration as a chartered accountant, suspensions of registration as a chartered accountant imposed before the date of repeal of that Act and pending appeals.

Clause 43 empowers the Minister to make regulations prescribing such additional provisions of a saving or transitional nature consequent on the enactment of any provision in the Bill, as the Minister may consider necessary or expedient. The Minister has power to make such regulations only within 2 years after the date of commencement of the relevant provision.

EXPENDITURE OF PUBLIC MONEY

This Bill will not involve the Government in any extra financial expenditure.